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UNITED STATES DEPARTMENT OF AGRICULTURE Farm Security Administration

AGRICULTURAL WORKERS HEALTH ASSOCIATIONS
Report of Activities for Period from April - June 30, 1943

CURRENT SCRIAL RECORD

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### INTRODUCTION

At the end of June 1943 medical and dental services were being rendered through five agricultural workers health associations (Florida, Texas, California and Arizona, Pacific Northwest and Atlantic Seaboard) on 195 different camp sites of which 46 were standard camps and the remainder consisted of mobile and temporary units (including former C.C.C. camps) and rented facilities. There were three dental trailers in operation. The importation of Jamaican and Bahamian farm workers, as well as the accelerated importation of Mexican workers had necessitated the establishment of additional health centers in widely scattered employment areas. Clinic facilities were temporarily operating at the two receiving centers at Camp Ponchartain, Louisiana and Miami, Florida for examination and treatment of Jamaicans and Bahamians.

In order to provide medical services for the increased numbers of foreign and domestic workers employed in areas not previously included in the farm labor program, it became necessary to extend the activities of the health associations. This expansion resulted in the establishment in June of two new health associations, namely the Great Plains Agricultural Workers Health Association and the Midwest Agricultural Workers Health Association with regional headquarters at Indianapolis, Indiana and Denver, Colorado, respectively. The actual operation of these two associations did not begin until the new fiscal year beginning July 1, 1943. This quarterly period also marked the end of the financial operation of the farm labor health program under the Farm Security Administration, and proceedings were under way for the War Food Administration to enter into contracts with the seven agricultural workers health associations to furnish medical services to agricultural workers in accordance with current legislation governing the administration of the farm labor program.

Significant in connection with the importation of foreign workers was the cooperation extended by the United States Public Health Service and the state health departments. Physical examinations and x-rays were performed on Mexicans at Mexico City to determine physical eligibility. At Kingston, Jamaica, physical examinations were done on Jamaicans to rule out defects disabling to productive farm work. Similar examinations were done on Bahamians at the Miami receiving center under the supervision of an officer of the United States Public Health Service and with the assistance of the association nurses. Cooperation of the state health departments in New Jersey, California, Florida and other states was extended in the venereal disease treatment programs.

# Form Labor Activity

Increased farm activity in all areas spurred on by the war food program, was consistent with the spring crop season, and had its repercussions in expanded needs for health services. As Bahamians followed the crops northward along the Atlantic Seaboard from Florida, additional clinics were opened to make health services available. Jamaicans moved northward from Texas to the Pacific Northwest area. The Mexican caseload in California was especially high, as migrant California workers continued to transfer to other industries.

#### SUMMARY

## Resume of Expenditures and Services

A summary of the expenditures and services rendered through the five associations for the months of April, May and June shows:

Total Expenditures	\$330,890.60
Office administrative costs	¢)15 777 00
Expenditures for clinic services	20,001.c)
Direct cost for physicians',	The state of the s
surgeons' and dentists services	05,000.11
Miscellaneous referral costs	8,308.87
Hospital charges	0,0000
Non-nagnaintion	67 700.10
Association	lig EgosCol van. 14
Mungomy Soboole	8,532-124
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Total cases seen by physicians	26,047
Clinic cases	19,547
Referred cases	6,146
mater and a second seco	40.200
Total visits	82,190
To Physicians	39,692
To nurses - clinic and home	42,498
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Hospitalized cases	2,048
Non-association	
Association	(1985년 (1984년) (1984년) 전 1984년 <mark>(1984년)</mark> (1984년) (1984년) (1984년) (1984년) (1984년) (1984년)
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The total expenditures (Table 1) of \$330,890.60 - which exceeded the previous quarter's expenditures of \$251,274.96 - were distributed in the following percentages among the associations:

Atlantic Seaboard	8.0
Florida	14.9
Texas	8.1
California-Arizona	58.6
Pacific Northwest	10.4

The expenditures for office administration for all associations averaged 13.7 percent of the total cost, ranging from 10.5 percent in Texas to 14.8 percent in the Pacific Northwest.

# Distribution of Professional Services and Costs: Clinic and Referred

## Costs

Tables 2, 3, and 4 summarize the volume of services rendered at clinics and to referred cases, and the respective costs for each association. The seemingly wide difference in expenditures by the California association, compared with the other four implies not only a larger organization rendering more service, but also reflects the difference in costs for associations which are dependent upon services of private

physicians in their private offices. Such services are more expensive since they involve high professional fees in contrast to the direct costs of clinic services to ambulatory patients. The respective distribution of costs in each association was as follows:

		Percentages of Total Expenditures								
Total Expenditures	All Assns. 100.0	Atlantic Seaboard 100.0	Florida 100.0	Texas 100.0	California- Arizona 100.0	Pacific Northwest 100.0				
Clinic Services Other Association	23.2	78.4	17.3	40.7	11.8	39.8				
Services Non-Association	14.7	0	59•2	0	10.0	0				
Services	39.9	6.4	6.5	28.3	56.7	28.0				
other Expenditures (Office administration non-professional clustery schools)		15.2	17.0	31.0	21.5	23.2				

## Services

A discussion of services requires noting the record of the services to Jamaicans at Camp Ponchartrain. Although the cost of these services was paid through a special contract with the War Food Administration and is not a part of the clinic expenditures for the Texas Association, the cases and visits are included in the total services rendered through the Texas association. This accounts for the abnormally high volume of service during this period for the Texas association.

Of the total of 26,047 cases, for all associations, 19,547 were seen at the clinic only (75 percent) and 6,500 (25 percent) were referred to physicians at their private offices or hospitalized directly. The following is the percentage distribution of clinic and referred cases through all associations:

	All Assns.	Atlantic Seaboard	Florida	Texas	California Arizona	Pacific Northwest
Clinic Cases: Referred Cases:	75.0 25.0	97.4	75·7 24·3	97.1	30.7 69.3	80.8

#### CLINIC SERVICES

A noteworthy feature of the clinic services during this period was the intensification of preventive and therapeutic medical care services to imported workers. Analysis of clinic cases requires an examination of the distribution of these cases, according to cases of illness, physical examinations, and immunizations.

## Distribution of Clinic Cases

The following percentage distribution of clinic cases distinguishes cases of illness from other special cases:

A STATE OF THE STA	All Assns.	Atlantic Seaboard	Florida	Texas	California Arizona	Pacific Northwest
Cases of illness Examinations Immunizations Dental Cases Total	60.3 18.5 13.8 7.4 100.0	43.6 26.9 29.5 0	47.5 33.8 9.2 9.5	69.2 18.0 12.2 .6	77.9 13.7 8.4 100.0	36.8 8.7 18.3 36.2

Thus for all associations, two-fifths of the clinic cases were other than cases of illness. For the Atlantic Seaboard and Florida associations more than half of the clinic cases were those other than cases of illness. This is characteristic since the camp population consisted largely of Jamaicans and Bahamians who were examined and immunized before being assigned for employment. Although 3,311 cases of the total of 10,892 handled by the Texas association (approximately 30 percent) were physical examinations and immunizations, the larger volume of service was rendered to imported workers for conditions of illness prior to or just following placement. The cases of illness were typical of a group encountering changes in climate and food, and the pressures of crowded ship transportation.

## Visits per clinic case

As observed in previous months, the number of visits per case varied with the type of case. Visits for physical examinations and immunizations averaged 1.3 visits per case as compared with 5 visits per case of illness, of which an average of 3.3 visits per case were visits to nurses at the clinic and home nursing visits. The number of physicians' visits per case of illness in Florida exceeds all other associations, being 3.7 per case, whereas the average was 1.7 per case for all associations, including cases at Camp Ponchartrain, and 2.0 visits per case excluding these special services to the Jamaicans. The high average in Florida is accounted for largely by the many visits for venereal disease treatments, which averaged 13 visits per new venereal disease case.

## Distribution of clinic visits

As shown in Table 3, for each association the number of nursing visits exceeded the number of visits to the physician for cases of illness. The proportional distribution is shown below.

1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	931 r	Number of	<u>Visits</u>			
	All Assns.	Atlantic Seaboard	Florida	Texas	California Arizona	Pacific Northwest
Total	63,565	7,659	13,971	23, 260	8,654	10,021
To Physicians: To Nurses:	21,097	1,749 5,910	2,944	10,651 12,609	4,044	1,709
	Pe	ercentage Di	stribution			
Total	100.0	100.0	100.0	100.0	100.0	100.0
To Physicians: To Nurses:	33.2 66.8	22.8 77.2	21.1 78.9	45.8 54.2	46 · 7 · · · · · · · · · · · · · · · · ·	17.1

The total number of visits including dental visits was approximately double the number for the preceding quarter. This was reflected chiefly in the large volume of visits for the Atlantic Seaboard and Texas associations, where imported workers were receiving medical services. In Texas the number of visits to nurses and physicians was practically evenly divided. As already pointed out much of the service was to Jamaicans at Camp Ponchartrain.

Nursing visits to all cases continued to be very high in Florida and the Pacific Northwest. This tends to be typical of the more normal activity of the agricultural workers health association programs. In all associations exclusive of the Atlantic Seaboard, nurses reported public health activities in the form of group meetings, classes and teaching clinics in preventive care.

## Cost per clinic visit

In computing the costs per clinic visit, the services at Camp Ponchartrain were disregarded since payment for these services was arranged for through special contract
with the War Food Administration. The average cost per clinic visit including
visits for all services (Table 3) was \$1.66 for the quarterly period, ranging from
\$.74 per visit in Florida to \$3.71 in California. This wide difference may be explained by several factors. Chiefly, the variation in volume is reflected in high
or low costs as exemplified by the contrast between Florida and California where
the number of visits in Florida (and more particularly those to nurses) exceeded the
volume of services through the California association.

The variation in cost may also in part be due to varying non-professional costs in each association, a large percentage of these costs consisting of salaries and wages to clerical and other non-professional personnel. The Florida association employs clerks whose salaries make up most of the 26.5 percent of non-professional service expenses. Through the assistance of the clerks, the Florida clinics are in a position to render a large volume of service efficiently. The clinics being located at the farm labor supply centers which are relatively close to each other permit nurses and clerks to be shifted from clinic to clinic as required. Thus even with comparatively high non-professional costs, the Florida association is able to render a large volume of service at a low cost per service. In California where 35 percent of the clinic expenditures is for non-professional services, the use of clerks to assist the nurses is also largely responsible for this high percentage. This does not result, however, in a low cost per service comparable to Florida's because of higher wage standards and also smaller volume of service in each clinic.

The distribution of these non-professional and professional clinic expenditures are shown below:

	All Assns.	Atlantic Seaboard	Florida	Texas	California Arizona	Pacific Northwest
Professional Non-professional (i.e., salaries, wages, services and supplies)	79-6-20-4	98.4 1.6	73•5 26•5	81.9 18.1	64.9 35.1	90.0

## Extimated Cost per Clinic Case of Illness

Related to the variability in cost per visit is the variation in cost per case of illness. The following figures show the average cost per case, all cases, computed by dividing the total clinic expenditures by the number of cases.

Total San Print	Atlantic		1 sheets	California	Pacific
All Assns.	Seaboard	Florida	Texas	Arizona	Northwest
\$7.06	\$7.46	\$6.99	\$3.77	\$14.13	\$4.84

The excessively high cost per case in California despite the fact that the number of visits per case was smallest shows up clearly in this estimated cost per clinic case. However, since cases of illness require more medical treatment than other cases, a more significant rate is the cost per case of illness. The estimated cost per case of illness may be derived from the number of visits per case of illness and the average cost per visit, shown as follows:

	All Assns.	Atlantic Seaboard	Florida	Texas*	California Arizona	Pacific Northwest
Visits per case of illness To Physician:	2.0	1.4	3.7 3.7	1.7 1.7	2.1 2.1	1.5 1.5
To Nurse: Total	6.2	4.0	13.9	<u>3.5</u>	1.6 3.7	6.7
Cost per visit	\$1,66	\$2.09	\$ 74	\$1.34	\$3.71	\$1.17
of illness	\$10.29	\$11.28	\$10.27	\$6.97	\$13.72	\$7,84

Since costs of cases at Camp Ponchartrain were not paid by the association, these cases were not included when computing the cost per case of illness for Texas.

# REFERRAL SERVICES

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Table 4a analyzes the expenditures for and volume of the referred services rendered through the associations. The total expenditures, including the costs of operating the association hospitals amounted to \$180,657.45 - 54.6 percent of the total operating expenses. These expenditures for referred services were distributed as follows, between direct professional services of physicians, surgeons and dentists, and non-association and association hospital services.

The sales of the sales	All Assns.	Atlantic Seaboard	Florida	Texas	California Arizona	Pacific Northwest
Direct professional service	40.3	49.0	7.0	70.1	ήή*ο	57.9
Non-association	32.8	51.0	2.9	29.9	41.0	H2.1.
Association hospitals	26.9		90.1		15.0	is in Americans and Americans
Total expenditures for referred services	100.0	100.0	100.0	100.0	100.0	100.0

# Volume of Service

Pacific Northwest associations, coincident with the generally larger volume of services for the associations during this quarterly period. Expenditures for the professional referred services represented 70.2 percent of the total direct cost for all professional services by all associations.

Part of the actual increase in expenditures, compared with the past quarter is reflected in the increased costs of operation of the association hospitals which were somewhat higher although the number of cases served was less than during the previous period. This is largely due to increased operating costs of hospitals generally, which rose about 15 percent.

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## Distribution of referred cases

By individual associations, the trend in Florida, the Pacific Northwest, and California was altered. Florida, benefiting from the availability of its own hospital, hospitalized all referral cases needing hospitalization, there. The Pacific Northwest which formerly referred about 50 percent of its cases to private physicians, reduced this by one half, whereas California referred about 15 percent more of its cases than during the last quarterly period. For California this may be partially explained by the unwillingness of California physicians to serve in clinics in a period of high demand for private services and therefore a greater need for referring cases to outside physicians. The Pacific Northwest, on the other hand, through its intensive nursing service, was probably better able to render clinic services and follow up care, thus, finding it unnecessary to refer cases elsewhere. The percentage of cases referred by all associations, averaged 33.9 percent of the total cases of illness, which was 15 percent less than in the previous quarter. This average was affected by the Camp Ponchartrain experience in the Texas association. As a result, Texas referred only 4.0 percent of its total cases of illness, and the average percentage of referred cases decreased. n Englis

## Cost per referred case

Table 4a further shows the charges for professional services to referred cases to vary considerably. The average charge for all associations was \$11.62 ranging from \$6.27 for the Atlantic Seaboard to \$32.02 in Texas. The high charges of \$25.05 and \$32.02 per case for Florida and Texas respectively, emphasize that only the severely ill cases are referred out, with resulting high charges for specialized service. But as already explained these associations rendered a much larger volume of their service at the clinics. With a comparatively larger volume of cases referred by California the cost per case for physicians and surgeons' services to these cases was less than for the other associations.

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# Hospital service

There was a substantial decrease in the percentage of cases hospitalized, measured against the total physicians' cases of illness. Table 4 indicates that the percentage of such cases averaged 10.4 percent for all associations, compared with 23.5 percent for the January-March period. There was an increase for Florida from 19.5 percent to 27.9 but a decrease for California from 27.6 percent to 19.5, for the Pacific Northwest from 13.9 percent to 5.0, and for Texas 4.9 percent to 1.7 percent (a low percentage because of the large number of clinic cases at Camp Ponchartrain).

Compared with the previous period, the percentages of referred cases hospitalized was also less, being about 10 percent lower for all associations. Specifically noted are the lower percentages for California and the Pacific Northwest. For this period the percent of total referred cases which were hospitalized was 30.5 and 20.3 percent for California and the Pacific Northwest respectively, compared with 46.5 percent and 26 percent in the last quarter. Yet, despite the substantial decrease in hospitalization, the hospital charges were only slightly lower, the percentage of the total referral costs being 60.0 percent compared with 63.4 percent in the previous period. This is particularly evident in the record of the association hospitals shown in Table 4b, and compared with the last quarterly period:

	January-March	April-June
Florida-Belle Glade Admissions	404	354
Costs	\$26,668.02	\$29,134.13
California-Burton Cairns	and the state of the state of the state of the state of	
Admissions	293	1-91
Costs	\$15, 399.88	\$19,455.56

There are, of course, other factors which must be considered, such as purchasing of new equipment and supplies, changes in personnel policy and salary schedules, and the fewer number of workers in Florida - which may have effected costs. However, it seems evident that the higher cost incident to hospital operation in general is a factor in the increased costs of hospital services.

## Referral service to Mexican importees

An interesting phase of the referral service is the record of services to imported workers. The more detailed data on service to Mexicans showed that there were 2,360 cases of illness of which 2,344 were referred. This number was 51.8 percent of the total referred cases reported by the California-Arizona association. Of these referred cases 9.2 percent were hospitalized at a cost of \$41.24 per case.

# ILLNESS BY DIAGNOSIS

Table 6 shows in detail the distribution of all cases of illness by diagnoses. The incidence of respiratory diseases, the most prominent disease category, followed a trend similar to that for the months from January through March. This incidence was especially high for the Atlantic Seaboard and Texas associations, where it was found that imported farm workers contracted respiratory infections upon arrival in this country. The change of climate and our seasonal variations were very likely the underlying causes.

Gastro-intestinal diseases were second in volume among the diagnostic findings. The percentage distribution of such cases increased from 11.8 for all associations during the previous quarter to 19.8 for this period. This rise was also most pronounced for the Atlantic Seaboard and Texas associations where the percentage distribution increased from 2.4 to 12.4 and from 11.5 to 26.5 respectively. Similarly, digestive disturbances were more highly prevalent among the transported workers, due perhaps to changes in diet. In California, too, there was a continued high incidence of diseases of the digestive system among Mexicans, which was reflected in the high percentage of this type of illness, in the record of the association as a whole.

Among the other more prevalent diseases was the infectious disease group. These were proportionately less for this period than in the previous quarter. Although there were minor outbreaks of infectious diseases in centain areas (measles in the Pacific Northwest, whooping cough and diphtheria in the California area, malaria among the Mexicans) there were no real epidemics. The incidence of infectious diseases decreased from an average of 7 percent to 4.8 percent, the largest decrease showing up in the Pacific Northwest, where there was a decline from 11.0 to 6.2 percent.

There was a slight decline in diseases of the ear and of the circulatory system. Although the percentage distribution of skin diseases for all associations remained about the same as during the previous period, there was a decline for the Atlantic Seaboard. Florida and Texas associations and a rise in California and the Pacific Northwest. A similar observation may be made for the category of injuries and poisonings, where the general average was lower, but by individual associations California, Pacific Northwest, and the Atlantic Seaboard showed an increase whereas Texas showed a decline.

# Diagnosis of hospital cases - (Association and Non-association).

Analysis of the diagnoses of hospitalized cases emphasized the difference in type of case hospitalized from cases receiving clinic treatment. Hospital cases necessarily arise from the need for treating acute medical conditions or emergency surgical cases in contrast to ambulatory cases seeking treatment at the clinic.

Below is a summary table comparing the diagnoses of cases hospitalized at the association hospitals (which, on the basis of discharges, numbered 537 for this period), and those hospitalized at the non-association hospitals, numbering 1,533. The table includes only the more significant diagnostic categories.

The state of the state of	1					W. Y. Y.	12 4 1 7 1 1 1			<u> </u>		
n Just tue no	Non	n-Assoc	ciation	Hosp:	ital Ca	ases	Association Hospital Cases					
ing in the	Total California-Arizona		Other Associations		Total		Belle Glade		Burton			
	Cases	%	Cases	%	Cases	60	Cases	%	Cases	70.	Cases	4
Total Cases	verify to the			1 1 7	S. The Zalio	1220	70 100	1 4 4			7	
Hospital-				* 1.14	13 12-12	a trajectorio	1,619.2	39.4	19 19 H			
ised ·····	1,533	100.0	1,252	100.0	. 281	100.0	537	100.0	339	100.0	198	100.0
Infectious	.4			Territory.	100						F 12	
Diseases.	60	3.9	40	3.1	20	7.1	20	3.7	11	3.7	9	4.5
Neoplasms	17	1.1	17	1.3	0	0	17	3.2	15	3.2	2	1.0
General	- Salau*83			Of Design					1.2. 3	1137		
Diseases.	26	1.6	18	1.4	8	2.8	15	2.8	8	2.4	7	3.5
Dis. of	Page them	1 Page 1					1	3-1-1	11 15		1-17-4	
Eyes	10	40.1	8	0.6	5	0.7	12	2.2	- 9	2.5	3	1.5
Dis. of			41 - 41	- Care les				1.				
Respiratory		CALCIA		7. T. T.			10.	and the same		1000		No.
system	386	25.1	297	23.7	89	31.7	97	18.0	63	18.6	34	17.2
is. of							1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	GOV IN		April 1		- A- 11
Digestive				17.74		11	11.00	1				
system	278	18.1	218	17.4	60	21.4	113	21.0	70	20.6	43	21.7
Dis. of		8-1-		4		1 14 15 3					100	
Genito-U.				2.4	100.	gi - 15 to					10	
system	90	5.8	70	5.5	. 20	7.1	63	11.7	51	15.0	12	6.1
Dis. of						1 1 1 1						
Pregnancy &				7.		1 4 1			* A GOLL			
childbirth	385	25.1	357	28.5	28	9.9	76	14.2	27	8.0	49	24.7
Dis. of the	17.7° AM	MARKET !									41.44	
Skin	47	3.0	. 39	3.1	* # 78	2.8	. 50	3.7	14	4.1	6	3.0
Ill Defined	44	Mark 1	9 17	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1			11100	- 11				
Diseases	33	2.1	30	2.3	3	1.1	29	5.4	19	5.6	10	5.1
Injuries &		100 P 257 8		Principal rei			N.			134 744		
Poisonings	109	7.1	88	7.0	21	7.5	43	8.0	. 29		. 14	7.1
All Other	92	7.0	70	6.1	22	7.9	32	6.1	'46	15.4	18	9.2
						A						

As noted above, the majority of the cases hospitalized consist of cases of the digestive and respiratory systems, and those related to pregnancy and childbirth. Only cases of complicated pregnancy are admitted to Belle Glade Hospital, whereas a greater number of normal deliveries are handled at Burton Cairns.

Among cases of the association hospitals, digestive illnesses accounted for 21 percent of the cases, being chiefly cases of operative and non-operative appendicitis. Diseases of the respiratory system accounted for 18 percent and those of pregnancy 14.2 percent. These three categories plus cases of the genito-urinary system and injuries comprised over 75 percent of the cases hospitalized at the association hospitals. Among the non-association hospital cases, diseases of the respiratory system and cases of pregnancy and childbirth each accounted for 25.1 percent of the total cases, most of the latter being handled through the California association. These cases plus those of the digestive system and injuries accounted for 75 percent of the total number of cases hospitalized at non-association hospitals.

The table further shows that diseases of the respiratory and digestive systems plus cases of pregnancy and childbirth accounted for 68.3 percent of all non-association cases, and 53.2 percent of the association hospital cases. It is to be noted that there is a greater concentration of a few types of cases among the non-association cases, but a wider variation of diagnoses among the association hospital cases.

## Medical Examinations in Foreign Countries

In connection with a review of the diagnostic findings, it is pertinent to comment on the causes for rejection of the imported workers who comprised a large proportion of the farm laborers during this period. Through the cooperation of the United States Public Health Service physical examinations and x-ray examinations were conducted at points of embarkation in Mexico, Jamaica, and the Bahama Islands.

Among the 25,000 Mexicans inspected at Mexico City during this quarter, about 25 percent presented medical findings which indicated need for correction or were considered a basis for rejection. Of the total number of cases with questionable conditions, dental caries accounted for 41 percent and pediculosis for 34 percent, totaling 75 percent. The remaining conditions were distributed among cases of heart disease (1 percent), inguinal scars (11.4 percent), varicose veins (3 percent), hernia (2 percent), and urethral discharge (3 percent). However, of the possible rejectees, 80 percent were designated redeemable. About 5 percent were reported a finally rejected on the basis of x-ray examination, the major cause of final rejection being tuberculosis and positive cardiac conditions.

Reports of the examinations of over 11,000 Jamaicans revealed that about 20 percent were rejected. The chief causes were: dental diseases (15 percent), urethral discharge (33 percent), dietary deficiency (9 percent) and pyrexia (6 percent). Varicose veins, heart disease and other cardio-vascular dysfunctions were also prevalent.

There was no diagnostic report available analyzing the cause for rejection of Bahamians. However, a summary report of the number examined showed that of 5,882 examined, 571 were medical rejections — about 10 percent. The services of a private x-ray agency were secured for the chest examinations of workers in New Jersey and Pennsylvania and a mobile x-ray unit was provided in Florida, to x-ray Bahamians. The examinations in the Northeast showed a prevalence of active pulmonary tuberculosis of about 0.5 percent, with a prevalence of other lung pathology of about 0.7 percent.

#### DENTAL SERVICES

Table 6 furnishes detailed information on the volume of dental service rendered by all associations. About 80 percent of the services were rendered through clinics and trailers, while 20 percent were in the form of services to referred cases.

Of the total clinic services, 72 percent were rendered through the Pacific Northwest association, with Florida rendering about 12 percent through its dental trailer and clinic facilities. These services were distributed as follows by type of service: fillings + 46 percent, treatments 17.5 percent, extractions 18 percent, examinations and other operations 18.5 percent. The Atlantic Seaboard dental services were furnished entirely on a referral basis. California and Texas, however, divided their services almost evenly between clinic and referral service. During this period one California trailer was in operation and there were plans for the loan of another from the State health department, which has since been made available.

Analysis of costs is based exclusively on dental salaries, since all other expenditures related to dental services are incorporated in the total clinic costs, and not allocated to specific professional services. Since these related costs represent only a fraction of the total dental expenditures, however, their effect is relatively insignificant. Computed on the basis of salaries to clinic dentists, the cost per clinic service averaged \$1.01 for all associations, ranging from \$0.63 per service in California to \$3.29 in Texas, where comparatively little dental service was rendered. The cost of referred services averaged \$1.89 per service for all associations, ranging from \$1.55 in California to \$2.67 in the Pacific Northwest where the volume of referred service was small. Educational activities by dentists were emphasized in Florida and the Pacific Northwest.

# UNITED STATES DEPARTMENT OF AGRICULTURE Farm Security Administration Health Services Provided Through Agricultural Workers Health Associations

Table 1. Cost of Operation

	Total	Atlantic Seaboard	Florida	Texas	California- Arizona	Pacific Northwest
Total Cost	\$330,890.60	\$26,646.68	\$49,188.80	\$26,777.92	\$194,003.90	\$34,273.30
Office Administration	45,313.80	3,738.91	5,304.49	2,814.52	28,394.76	5,061.12
Medical Services	277,045.46	22,907.77	43,884.31	20,884.13	164,647.00	24,722.25
Clinic Services - Total	96,387.23	21,215.22	11,565.09	13,305.27	35,159.72	15,141.93
Professional including	76,738.65	20,884.03	8,497.30	10,891.34	22,830.55	13,635.43
Special assignment of nurses	(5.581.67)	(5,154.91)	(426.76)			
Non-Professional	19.648.58	331.19	3,067.79	2,413.93	12,329.17	1,506.50
Referral Services - Total	180,657.45	1,692.55	32, 319-22	7,578.86	129,486.50	9,580.32
Physicians	37,163.82	275.00	685.50	432.00	34,051.07	1,720.25
Surgeons and Specialists	23, 238.45	208.00	817.50	3,698.00	15,491.45	3,023.50
Dentists	2,234.50	325.50	58.00	541.00	1,056.50	253.50
Drugs and Supplies	5,629.26	2.75	11.44	64.71	5,290.04	260.32
X-Ray and Laboratory	1,716.00	18.00		575.50	833.50	289.00
Hospitals - Non-association	61,122.12	863.30	947.65	2,267.65	53,009.77	4,033.75
Association	48,589.69	0	29,134.13	2 0	19,455.56	0
Midwives fees	665.00	7 0 %	665.00	. 0	0	
Miscellaneous	298.61	0	0	0 .	298.61	0
Nursery School - lunches	8,532.12			3,079.27	%2.92	4,489.93

Table 1. Cost of Operation (Continued)

	Total	Atlantic Seaboard	Florida	Texas	California- Arizona	Pacific Northwest
	Percentage Dis	tribution of C	osts of Opera	tion		
Total Cost	100.0	100.0	100.0	100.0	100.0	100.0
Office Administration	13.7	14.0	10.8	10.5	14.6	14.8
Medical Services						
Clinic Services - Total	29.1	79 <b>.</b> 6	23-5	49.7	18.1	44.2
Professional including						
nurses special assignment	23.2	78.4	17.3	40.7	11.8	39.8
Non-professional	<b>5.</b> 9	1.2	6.2	9.0	6.3	4.4
Referral Services - Total	54.6	6.4	65.7	28.3	66.7	27.9
Physicians	11.2	1.0	1.4	1.6	17.6	5.0
Surgeons and Specialists	7.0	•8	1.7	13.8	8.0	8.8
Dentists	•7	1.2	•i	2.1	•5	•7
Drugs and Supplies	1.7	-1		•2	2.7	• 8
X-Ray and Laboratory	•5	.1		2.1	<b>.</b> 4	• g
Hospitals - Non-association	18.5	3.2	1.9	8.5	27•3	11.8
Association	14.7		59.2		10.0	
Midwives fees	•2		1.4			
Miscellaneous	•1				•2	
Nursery School - lunches	2.6			11.5	•6	13.1

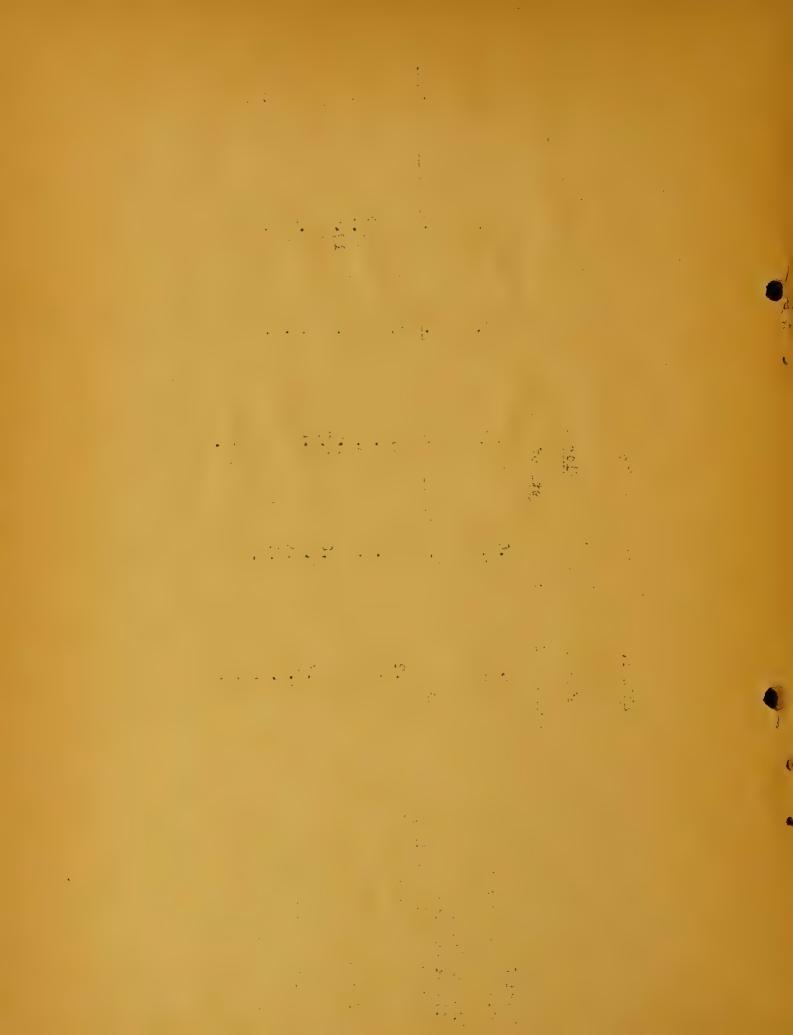


Table 2. Volume of Services

					e .	
	Total	Atlantic Seaboard	Florida	Texas	California- Arizona	Pacific Northwest
Physicians Cases						
Total	26,047	2,919	1,978	a/ 11,213	7,417	2,520
Seen at clinic only	19,547	2,842	1,497	a/ 10,892	2,280	2,036
Referral cases including						
Association hospital cases	6,500	77	481	321	5,137	484
Physicians Visits						
Total	39,692	3,036	4,633	a/ 14,519	14,364	3,140
Clinic	28,938	2,992	4,553	a/ 14,390	4,385	2,618
Office	9,782	2	57	39	9, 232	452
Home	972	42	23	90	747	70
Nurses Visits						
Total	42,498	5, 910	11,027	a/ 12,609	4,610	8,342
Home	8,921	946	3,019	1,146	1,412	
Clinic	33,577	4,964	8,008	a/ 11,463	3,198	2,398 5,944
Hospitalized Cases -						
Non-association hospitals	1,503	35	0	135	1,251	82
Association Hospitals	545		354	<del>-</del> 22	191	ŰĽ.
Hospital Days - Non-assoc. hosp.	10,564	209	0	895	<b>8,</b> 694	766
Assoc. hospitals	5.047	20 )	3,070	• • • • • • • • • • • • • • • • • • • •	1,977	100
Midwives Cases	68		68		±, 711	
Dental Cases	,					
Total	2,046	94	158	139	485	1,170
Clinic	1,566	0	158	69	206	1,133
Referred	480	94	0	70	279	37
Dental Services					100	
Total	5,876	196	556	421	1,231	3,472
Clinic	4,692	0	556	216	543	3,377
Referred	1,184	196	0	205	688	95

During the months of May and June transported Jamaican workers were examined, treated and immunized at Camp Ponchartrain. A total of 7,428 Jamaicans were seen by physicians at the clinic; these cases made 9,738 visits to physicians and 7,428 visits to nurses, assigned here for rendering services at the reception center.



Table 3. Clinic Services

		Atlantic			California-	Pacific
	Total	Seaboard	Florida	Texas	Arizona	Northwest
Salaries, physicians	\$15,274.07	\$ 3,372.55	\$ 1,703.33	\$3,734.18	\$ 4,209.36	\$ 2,254,65
Salaries, dentists	4,751.52	0	1,190.34	710.54	340.62	2.510.02
Salaries, nurses	38,503.40	8,978.66	4,132.35	5,126.81	13,376.17	6,889.41
Travel	6,885.88	1,196.05	376-10	536 • 66	3,384.10	1.392.97
Salaries and travel - nurses						
special assignments	5,581.67	5,154-91	426.76		<del>-</del>	
Drugs and medical supplies	4,615.69	1,562.03	668.42	732-53	1,074.33	578 • 38
Clinic supplies	1,126.42	619.83	( 000.42	50.62	445.97	10.00
Salaries and wages	13,553.06	62.43	2,378.26	1,173.20	9,150.43	788.74
Services and supplies	6,095.52	268.76	689.53	1,240.73	3,178.74	717.76
Total	\$96,387.23	\$21,215.22	\$11,565.09	\$13,305.27	\$35, 159, 72	\$15,141.93
10 bal	+ 30 4 30 1 - 23			,		
Cases of illness including	1.	n also		2 2 2	1,940	1 151
venereal disease	6,264	1,240	786	1,147	1, 50	1,151 272
Examinations	3,903	763	559	1,969	340	•
Immunizations	1,911	838	152	348	000	573
Dental cases	1,569	. (0	158	69	209	1,133
Total cases	13,647	2,841	1,655	3,533 (a)	2,489	3,129
Visits for illness		*				
Physicians (incl. V.D. visits	1 12 353	1,749	2,944	1,907	4.044	1,709
Nurses - home	8,891	946	3,019	1,146	1,412	2,368
Nurses - home clinic	26,149	4,964	8,008	4,035	3,198	5, 944
	47,393	7,659	13,971	7,088 (a)	8,654	10,021
Total Visits for examinations	.4,905	807	1	2,112	( -1-	335
Visits for examinations Visits for immunizations	2,605	1,398	1,310	633	( 341	574
Visits to Public Health Service		±3 J J Q				
clinic for V.D. treatment	<sub>2</sub> (30 <sup>1</sup> 4)	(304)				
	2,923		7 / 370	· gg	486	1,979
Dental visits	58,130		15,651	9,921 (a)	9,481	12,909
Total visits Visits to phys. per case of	70,170				A	
illness	2.0	1.4	3.7	12 1.7 C	341 - 32.1 %	1.5
Visits to clinic nurse per	11 O	4.0	10.2	7. 77. 3.5	48 20 TA	5.2
case of illness	1.2	3 1 2 2 2 2 4 <b>4 0</b> 5	10.65	٦٠٧	200	)-C
Visits to nurse (clinic & home) all medical cases	2.9		7.4	1.5	2.0	4.2
Total clinic costs	\$96.387.23	\$21,215.22	\$11,565.09	\$13,305.27	(a) \$35,159.72	\$15,141.93
Cost per visit, all visits	1.66	2.09	c • 74	1.34	3.71	1 - 1
Cost per case, all cases	7.06	7-46	6.99	3.11	14.1)	7,07

For footnote, see other side

## Footnote for Table 3.

(a) The totals of cases and visits for the Texas association do not include services rendered at Camp Ponchartrain, since costs for these services are not included in the clinic operating expenses for this period. A special contract with the War Food Administration was made to pay for these services to transported Jamaicans. The cost per case and visit therefore is computed only for the usual clinic services rendered at the association health centers.

Table 4a. Referral Services

	Total	Atlantic Seaboard	Florida	Texas	Califormia- Arizona	Pacific Northwest
Total direct cost of all			41		47 FO 77 TO F	#07 01E 7E
professional services	\$257,396.10	\$22,576.58	\$40,816.52	\$18,470.20	\$152,317.05	\$23,215.75
Clinic expenditures for		en e		عال مص عال	' 00 870 EE	13,635.43
professional services	76,738.65	20,884.03	8,497.30	10,891.34	22,830.55 19,455.56	0
Association referral costs	48,589.69	0	29,134.13	7,578.86	110,030.94	9,580-32
Non-association referral costs	132,067.76	1,692.55	3,185.09	1,010.00	110,000.	<b>), )</b>
Referral costs - Percent of						
total professional costs	70.2	7•5	a/ 79.2	41.0	85.0	41.3
Association referral costs - Per	. •					
of total professional costs	18.9		71.4	1	12.8	
Non-association referral costs -	Pct.		· · · · · · · · · · · · · · · · · · ·	<b>.</b>		112 7
of total professional costs	51.3	7.5	7.8	41.0	72.2	41.3
Physicians & surgeons charges	\$60,402.27	\$ 483.00	\$1,503.00	\$4,130.00	\$49,542.52	\$4,743.75
Dentists	2,234.50	325.50	58.00	541.00	1,056.50	253.50
Total	\$62,636.77	\$ 808.50	\$1,561.00	\$4,671.00	\$50,599.02	\$4,997.25
Percent of total referral costs	34.7	47.8	4.8	61.6	39.1	52.2
b/ Total cases of illness	19,198	1,317	c/ 1,267	7,902	c/ 7,077	1,635
Total referred cases	6,500	77	c/ 481	321	c/ 5,137	484
Percent of total cases of			pur pur			
- 1477 mana 1 11 1875 Markett 1 1	ভাইচার বিধা <b>রক, ও</b> 🐃	1930 193 1 <b>5.8</b> 00	a/ 38.0	4.1	72.6	29.6
	186 Ex 187 St.	es de la		가게 되었는 바꾸다	ang spisolo buda sebilah ing tila	
Total reported calls to referre	d	e marie Males	e de la compansión de l	129	9,1979	522
cases	10,754	44	80			70
Tomo 1 Williams	man and the second second	42	-70	90 39	9, 232	452
Office	9, 787		3.47	27	7, 676	472
Ollico de la lactica de lactica de lactica de la lactica de lactica		ける ほんり しょうかん としつはならわ しょかさか		The root of the last	ming appear about	
d Physicians and surgeons!	to a take the top of the	かっぱき ひんぱん 聞ん		Committee at the party	त्र । त्राचिक्षक क्षय १०००	Maria de la companya
charges per referred case	A 77 (B			\$ 32.02		
of illness	φ 11•02	73.73.4 <b>4 0.2</b> 4	· 17 · 14 · 15 · 16 · 16 · 16 · 17 · 17 · 17 · 17 · 17	1 1 1 3 W 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
Hospital cases - Association	ツザツ	* · · · · ·	354		191	
Non-associatio	n 1,440	35		135	1,188	82
Hospitalized cases - percent of		nanas kunata 🦠	111		10 F	50
total physicians' cases of il	lness 10.4	2.7	27.9	1.7	19-5	5.0
Dental cases	1480	94	(Over)	70	279	37

Notes to table 4a.

For calculation of these percentages 68 deliveries by midwives during the period and \$665 in charges for the services have been added to the totals of physicians' cases and charges.

The number of cases of illness counted in this total is the reported total of clinic cases and cases referred (including cases referred to Belle Glade Hospital) less the number of clinic cases shown to

have received only physical examinations and immunizations.

The number of referred cases includes 354 cases hospitalized at Belle Glade Hospital. For California the 191 cases hospitalized at Burton Cairns are considered to be included among the cases referred to private physicians since their care while in the hospital was by private physicians rather than by hospital staff physicians.

d/ Professional charges computed on the basis of paid invoices. The number of such cases reported. totalled 5,1%, distributed as follows: Atlantic Seaboard, 77; Florida, 60 (excluding midwives

cases); Texas, 129; California-Arizona, 4,527; Pacific Northwest, 403.

Referral Services (Continued)

# Table 4b: Hospital Services

							Assoc	ciation Hosp	
	·		Total Servi	ce	7 · · ·			(Belle	(Burton-
	At	tlantic						Glade)	Cairns)
		Sea-			Calif	Pacific			Calif
	Total	board	Florida	Texas	Ariz.	N.W.	Total	Florida	Ariz.
Number of cases Percent of referred cases	1,985 37.7	35 45•5	35 <sup>4</sup> 73•6	135	1,379 30.5	82 20.3	545	354	191
Percent of total physicians' cases of illness		2.7	27.9	1.7	19.5	5.0			
Number of hospital days	15,611	209	3,070	895	10,671	766	5,047	3,070	1,977
Number of days per case	7.9	6.0	8.7	6.6	7.7	9+3	9-3	8.7	10.4
Hospital charges Percent of total referred	\$109,711.81	\$863.30	\$30,081.78	\$2,267.65	\$72,465.33	\$4,033 <b>.75</b> \$	48,589.69	\$29,134.13	\$19,455.56
charges	60.7	51.0	93.1	29•9	56.0	42.1			
Charges per case Charges per day	a/ \$55.27 7.03		<u>a</u> /\$84.98 9.80	\$16.80 2.53	<b>\$52.55</b> 6.79		\$89.16 9.63	\$82.29 9.49	\$101.86 9.84
Bed capacity Percentage occupancy							124 44.7	63 53•5	61 35.6

The salaries of the physicians rendering medical and surgical services are included in the expenditures of the Belle Glade Hospital. Charges per day and per case, for the Florida association, therefore, include hospital as well as professional service charges.

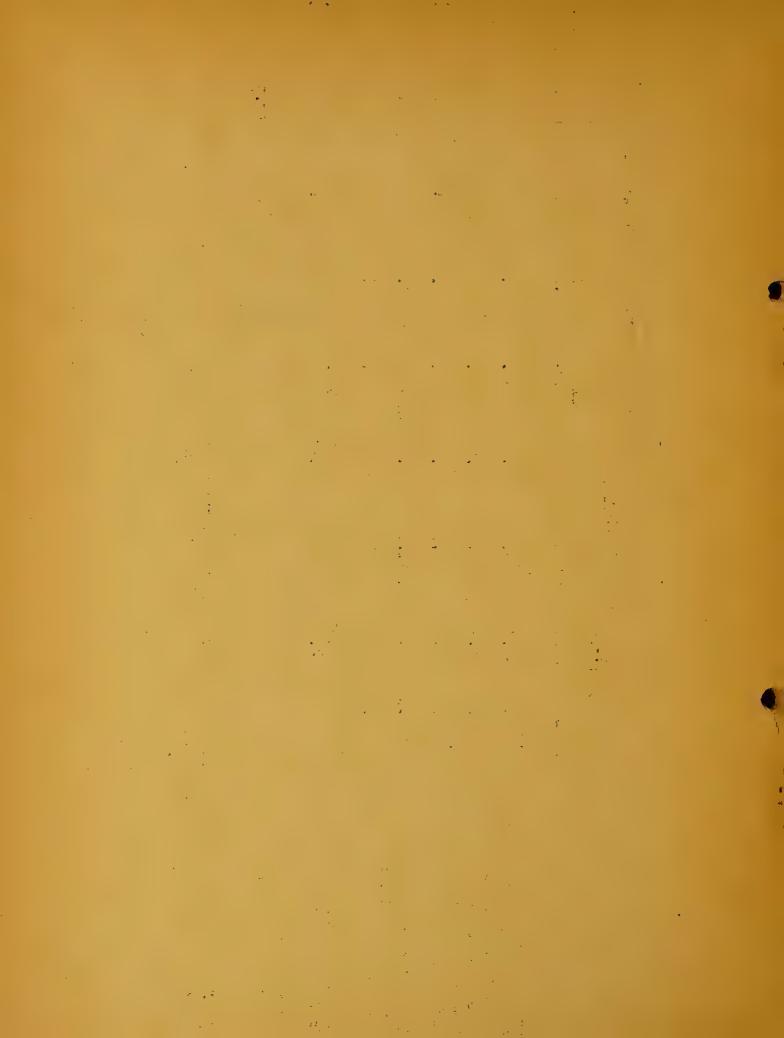


Table 5. Distribution of Cases of Illness by Diagnosis.

								Perce	ntage	Distrib	oution	
		Atlantic			Calif	Pacific	All	Atlantic		(	Calif	Pacific
A STATE OF THE STA	Total	Seaboard	Fla.	Tex.	Ariz.	N.W.	Asens.	Seaboard	Fla.	Tex.	Ariz.	N.W.
All diagnoses	25,696	2,919	1,624	11,216	7,417	2,520						
Examinations & Prenatal	-33-											
Care	5,307	763	559	(	314	312					+	
Immunizations	1,688	838	152	3.359	125	573						
	_,000											
Cases of Illness	18,701	1,318	913	7,857	6,978	1,635	100.0			100.0	100.0	100.0
*Infectious Diseases	900	137	184	140	337	102	4.8		20.2		4.8	6.2
Neoplasms	99	24	1	16	46	12	•5		.1			.7
General Diseases	156	3	1	39	80	33	•8	.2	.1	•5	1.1	2.0
Diseases of Blood Forming		10 m 10 m										
Organs	56	7	1	9	24	15	•3	-5	.1	1	• 3	•9
Diseases of the					100		11.					
Nervous system	236	47	. 8	15	144	22	1.3		.9			
Еуе	620	16	17	197	297	93	3.3		1.9			
Ear	288	10	6	94	147	31	1.5		-7			
Circulatory System	241	37	16	40	123	25	1.3		1.8			
Respiratory System	7,026	536	224	3,787	1,997	482	37.6	A CONTRACTOR OF THE CONTRACTOR	24.5			
Digestive System	3,695	164	114	2,079	1,062	276	19.8		12.5			
Genito-Urinary System	560	53	17	- 68	332	90	3.0		2.0	111		
Pregnancy & Childbirth	585	10	120	62	336	57	3.1		13.0			
Skin	1,319	59	66	566	501	127	7.1		7.2			
Bones	226	13	3	8	139	63	1.2		• 3	.1	2.0	
Congenital Malformation	fo 74)	1	-	1	36	5	\$ .4	.1	-	-	> .5	.3
Diseases of 1st Year of Li	10 /	2	-	8		21	- (	• 2			1	1.0
Ill-defined Diseases	1,260	111	75 46	593	11/15	39	6.7					
Injuries and Poisonings	909	85		132	524	122	4.9		5-0			
Physicals to referred case	s 451	3	14	3	411	20	2.4	•2	1.5	5 -0	4 5.9	1.2
Deliveries by Midwives	68		68				(*14	)	(7.2	+)		
*Venereal Disease (include	d in											
infectious disease case		78	105	9	22	28	1.3	5.9	11.5	5 .1	•3	1.7

100

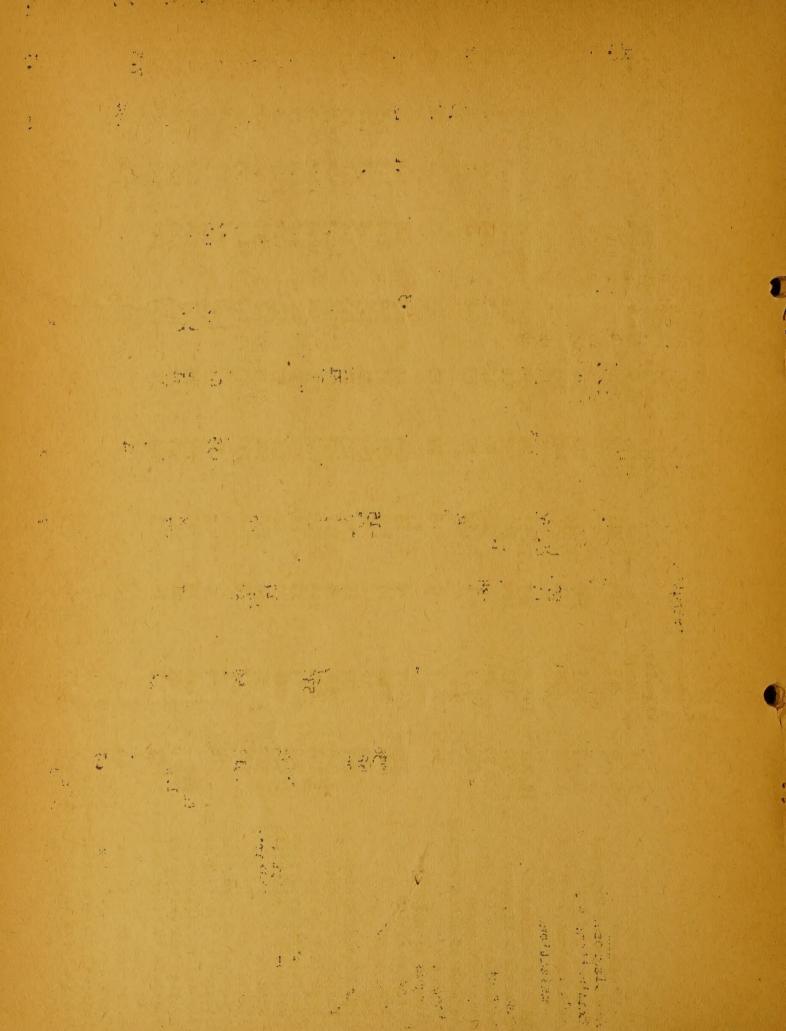


Table 6. Dental Services

	Clir	ic Ser	vice	Referr	al Service		Total - Cli	nic and I	Referral
	The state of the s		Calif. Pac. :	Atl.	the second section is a second section of the second section in the second section is a second section of the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the second section in the second section is a second section of the section of the section is a section of the section of th	Pac. :	Atl.	the state of the s	alif. Pac.
	Total Fla.	Tex.	Ariz. N. W.:	Total Sbd.	Tex. Ariz.	N. W.:Tot	al Sbd. Fla	a. Tex.	Ariz. N. W.
Number of Cases			:	h, her	-				\
Fillings	270 22		43 205:	2146 2 87	7. 4			2 7	47 205
Treatments	449 62		22 364:	2 2	32 16			2 33	38 364
Extractions	222 70	67	20 65:	278 6	30 205	37:	500 6 7	70 97	225 102
Examinations & other			ale line						
operations	733 91 1.674 24	1	142 499:	56 1	1 54		789 1 9	2	196 499
Total	1,674 24	69	227 1,133:	480 94	70 279	37:2,3	154 94 24	15 139	506 1,170
Number of visits									
Fillings	955 48	\$	240 667:						
Treatments	955 48 749 96 476 198	2	66 585:			:			
Extractions	476 198	85	38 155:						
Examinations & other			A Think to the			:			
operations	825 110		142 572:			:			
Total	3,005 45	2 88	486 1,979:						
Number of Services						•			
Fillings	2,165 4	3	274 1,843:	82 4	65 13	:2,	247 4 1	18 65	287 1,843
Treatments	819 9		77 644:	27	2 25		346	6 4	102 644
Extractions	848 288			1,014 190	136 593				643 392
Examinations & other			:			:			
operations	860 12	1	142 593:	61 2	2 57		921 2 12	24 3	199 593
Total	4,692 556		543 3,377:	1,184 196	205 688				1,231 3,472
Services				43.7	445	Cost per	r Service	0.310	
All Atl.	Calif			All	Atl.	777 -			Pacific
Assns. Sbd. Fla.	Tex. Ariz	N - M -	Don't - 7 Conta	Assns.	Sbd. 07 \$325.50	Fla.	Tex.	Ariz	
Services per	77 01	7.0	Dental Costs						
clinic case 2.9 - 3.5	3.1 2.4	3.0	Clinic salar			1,190.34	The state of the s		2,510.02
Services per	20 25	26	Referred char	rges 2,234.	50 325.50	58.00	541.00	1,056.50	253.50
referred case 2.5 2.1 -	2.9 2.5	2.6	Cost non olin	in -					
Total services-	3.0 2.4	7.0	Cost per clin		01	0 1)1	7 00	(7	70
all cases 2.9 2.1 3.5	3.0 2.4	2.0	Cost per refe	rred	01	C-14	3.29	.63	•76
			service		89 1.66	-	2.64	1.55	2.67
						The second second	The state of the s	And the state of the second section of the second	and the same of th

